## State of California AIR RESOURCES BOARD

Summary of Board Meeting

June 21 & 22, 2007

California Air Resources Board Los Angeles Airport Marriott Hotel Los Angeles, California

MEMBERS PRESENT: Dr. Robert Sawyer, Chairperson

Ms. Sandra Berg
Ms. Judith Case
Ms. Dorene D'Adamo
Henry Gong, Jr., MD
Supervisor Jerry Hill
Ms. Lydia Kennard
Mrs. Barbara Riordan
Mr. Ron Roberts
Dr. Daniel Sperling

### Agenda Item #

07-7-1: Health Update: Influence of Genetic Variants on Ozone Responses of Asthmatic Children

SUMMARY OF AGENDA ITEM:

The staff of the Air Resources Board (ARB or the Board) provides the Board with regular updates on recent research findings on the health effects of air pollution. This month, staff presented the findings of research recently published on the influence of two genetic variants on respiratory health of asthmatic children exposed to ozone. The relationship between ozone air pollution and adverse health effects is well established. However, there are large differences between responsiveness of individuals, and little is known about the basis of this variability. Previous studies have suggested that some common variants in a class of genes involved in production of enzymes that protect the tissues from damage from oxidants may influence susceptibility to adverse effects from ozone exposure. The focus of this health update was a study on asthmatic children in Mexico City, which found that children with certain variants of the studied genes were more susceptible to developing adverse respiratory symptoms when exposed to ozone than

asthmatic children with other variants in the same genes. The findings emphasize the importance of genetic makeup in explaining ozone responsiveness, and provide information that helps to explain the wide variability in responsiveness in the population. The results of this and similar studies investigating the basis of vulnerability to air pollution health effects provide critical information toward ensuring that ambient air quality standards protect the most vulnerable members of the population.

Board Member Dr. Henry Gong commented that research into the genetic contribution to susceptibility to air pollution exposure is an important topic that should be explored further. He remarked that the results of the study presented are likely also relevant for explaining the wide range of responsiveness in healthy populations, and that results from this type of study are important to ensuring that ambient air quality standards are adequately protective of the most susceptible sub-population(s). He also inquired as to whether there have been any publications based on the Children's Health Study cohort on the contributions of genetic variations to responses to air pollutants. Staff indicated that the investigators working on the Children's Health Study have to date analyzed the genetic information only with respect to susceptibility to respiratory infections and long-term consequences of environmental tobacco smoke.

**ORAL TESTIMONY: None** 

FORMAL BOARD ACTION: None (Informational item)

RESPONSIBLE DIVISION: Research Division

STAFF REPORT: No

#### 07-7-2: **Public Meeting to Consider Research Proposals**

SUMMARY OF AGENDA ITEM:

Staff described the objective and expected results for the following four research proposals.

1. "On-Road Motor Vehicle Emissions Measurements Including Ammonia, Sulfur Dioxide, and Nitrogen Oxide," University of Denver, \$95,000.

- 2. "Effect of GSTM1 Phenotype on Ozone-Induced Allergic Airway Inflammation," University of California, San Francisco, \$250,000.
- 3. "Cardiovascular Health Effects of Fine and Ultrafine Particles During Freeway Travel," University of California, Los Angeles, \$50,000.
- 4. "Disaggregated Estimate of Energy-related Carbon Dioxide Emissions for California," Lawrence Berkeley National Laboratory, \$30,000.

ORAL TESTIMONY: None.

#### FORMAL BOARD ACTION:

The Board adopted Resolution numbers 07-22, 07-23, 07-24, and 07-30. Dr. Gong recused himself from Resolution 07-24.

RESPONSIBLE DIVISION: Research Division

STAFF REPORT: No

# 07-7-3: Intergovernmental Panel on Climate Change (IPCC) 4th Assessment Reports, Summary for Policymakers

#### SUMMARY OF AGENDA ITEM:

This is the second in a series of biannual updates to the Board on recent, significant findings from climate change research. This update summarizes the IPCC 4<sup>th</sup> Assessment reports.

Through the IPCC, climate experts from around the world synthesize the most recent climate science findings every five to seven years. The IPCC has issued comprehensive assessments in 1990, 1996, and 2001; its 4<sup>th</sup> Assessment Report is being released in sections this year. The summary for policymakers was written by the working group's lead authors, reviewed in two stages by technical experts, and finally approved for release by governmental representatives of more than 100 countries. Several climate scientists from California institutions and national Laboratories are main authors of the report.

The IPCC 4<sup>th</sup> assessment finds that it is "very likely" that emissions of heat-trapping gases from human activities have caused "most of

the observed increases in globally averaged temperatures since the mid-20th century." Adaptation will be more challenging in developing countries than in developed countries, due to constraints on adaptive capacity. For example, new studies confirm that Africa is one of the most vulnerable continents to climate variability because of multiple stresses and low adaptive capacity. Some adaptation to current climate variability is taking place; however, this may be insufficient for future changes in climate. A wide variety of national policies and instruments are available to governments to create the incentives for mitigation action. For more information on the IPCC assessment reports, please visit the IPCC's website <a href="https://www.ipcc.ch">www.ipcc.ch</a>.

The Board asked to receive periodic reports on the state of climate change science, and positive examples resulting from actions for mitigating global warming in cities in U.S. or around the world. In response, staff will prepare quarterly written updates on climate change science. In December 2007, staff will update the Board again on case studies about mitigation of climate change.

The Board also asked about the North America temperature changes for the past 100 years that show levels increased significantly in the 2<sup>nd</sup> half of the 20th century, and whether it will continue to be an exponential increase if no action is taken. Staff responded that if we follow a business-as-usual course, temperatures are expected to rise dramatically as shown in this presentation, and this projection is strongly supported by both observational data and climate model prediction.

**ORAL TESTIMONY: None** 

FORMAL BOARD ACTION: None (informational item)

RESPONSIBLE DIVISION: Research Division

STAFF REPORT: No

# 07-7-4: Consideration of Recommendations for Discrete Early Actions for Climate Change Mitigation in California

SUMMARY OF AGENDA ITEM:

AB 32, the California Global Warming Solutions Act of 2006, mandates that ARB identify a list of "discrete early action greenhouse gas reduction measures" by June 30, 2007 (Health and

Safety Code section 38560(a)). Once on the list, these measures are to be developed into regulatory proposals, adopted by the Board, and made enforceable by January 1, 2010.

ARB's staff report entitled: "Early Actions to Mitigate Climate Change in California" presents three groups of early action strategies. Group 1 contains three discrete early actions pursuant to the language of AB 32 including the Governor's Low Carbon Fuel Standard, reduction of refrigerant losses from motor vehicle air conditioning maintenance, and increased methane capture from landfills. Group 2 contains 23 measures to be pursued with direct impacts on climate in the 2007-2011 timeframe. Group 3 includes 11 measures already underway for criteria pollutant or air toxic controls that have the potential for climate co-benefits.

The Group 1, 2 and 3 measures will reduce GHG emissions between 33-46 MMTCO<sub>2</sub>E by 2020 relative to projected levels. Existing ARB regulations will contribute an additional 30 MMTCO<sub>2</sub>E (e.g., AB 1493). These estimates *exclude* the benefits from reducing diesel particulate matter, ozone precursors and other pollutants since the CO<sub>2</sub> equivalent effects are yet to be determined. Together, these measures will make a substantial contribution to the overall 2020 statewide emission reduction goal of approximately 174 MMTCO<sub>2</sub>E.

After making introductory remarks Chairman Sawyer asked Executive Officer Witherspoon to introduce the item. Following her introduction, ARB staff presented the proposed early action measures. This presentation included an AB 32 implementation timeline, a detailed discussion of discrete early actions, a timeline for bringing all early 37 action measures before the Board, a discussion of known issues, and staff's recommendations for the adoption of an early action resolution and for follow-up development and reporting.

Immediately following the conclusion of the staff presentation, the co-chair of the Environmental Justice Advisory Committee (EJAC), Ms. Johnson-Meszaros, presented the findings and recommendations of that committee regarding early action measures. This presentation was followed by a lengthy question and answer session between Board members, ARB Staff, and Ms. Johnson-Meszaros. During this session ARB staff addressed each of the EJAC recommendations.

Approximately three hours of public testimony followed. Of the 53 testifiers, 31 were in support, 10 were in opposition, and 12 were neutral regarding the recommendations by staff.

Following public oral testimony, each Board member was given the floor, in turn, to address staff and to voice their perspectives on the early action item.

Each Board member declared relevant ex parte communications, and a series of thee votes was taken. This concluded the Board's consideration of this item.

#### **ORAL TESTIMONY:**

Ms. Johnson-Meszaros, the co-chair of the EJAC, presented the committee's recommendations regarding early action measures immediately following the staff presentation. The EJAC recommended 34 discrete early action measures, including 13 new strategies not discussed in the ARB staff report.

Following the testimony of the EJAC co-chair, individuals representing a broad spectrum of interests and perspectives provided oral testimony in support of, in opposition to or neutral regarding the Board adoption of the early action measures as presented by staff. The presenters are identified below:

Mr. Leary, California Integrated Waste Management Board

Ms. Reheis-Boyd, Western States Petroleum Association

Mr. Jacob, DuPont Government Affairs

Mr. Thornton, Chemtura

Mr. Quest, EF Products, L.P.

Mr. Plotkin, Plotkin Zinz Associates

Mr. Lowe, Automotive Aftermarket Industry Association

Ms. Oster, Norcal Waste Systems, Inc.

Mr. Wyman, Latham and Watkins L.L.P.

Mr. DiMare, California Chamber of Commerce

Ms. Hunter, Environmental Health Coalition

Ms. Monahan, Union of Concerned Scientists

Mr. Welch, Environmental Defense

Dr. Lyou, California Environmental Rights Alliance

Ms. Suwol, California State Schools

Ms. Babich. Del Amo Action Committee

Mr. Gershen, Tellurian Biodiesel

Mr. Allen, California Air Pollution Control Officers

Mr. Clarke, Sierra Club

Mr. Lucas, California Council for Environmental and Economic Balance

Ms. Seal, Friends for a Livable Planet

Ms. Arguello, P.S.R.

Ms. Shpak, Action Now

Mr. Andrew, Department of Water Resources

Ms. Williams, Environmental Justice Advisory Committee

Mr. Hwang, Natural Resources Defense Council

Ms. Patel, Communities for Clean Ports

Mr. Miras, Environmental Health Coalition

Ms. Holmes-Gen, American Lung Association of California

Ms. Whynot, South Coast Air Quality Management District

Ms. Bailey, Natural Resources Defense Council

Mr. Sandler, Climate Protection Campaign

Mr. Smokoska, Sierra Club

Ms. May, Communities for a Better Environment

Mr. Hwang, Communities for a Better Environment

Mr. Karambelas, FuelCell Energy

Mr. Cohen, Southern California Ecumenical Council

Mr. Stewart, Sierra Club

Ms. McMahon, Center for Energy Efficiency and Renewable Technologies

Mr. Gollay, Southern California Edison

Mr. Fay, International Climate Change Partnership

Mr. Frayre, self

Mr. Carmona, Coalition for a Safe Environment

Mr. Marguez, Coalition for a Safe Environment

Mr. Barbose, Environment California

Mr. Torres, Communities for a Better Environment

Mr. Helget, Sector Strategies

Mr. Leon, Latino Issues Forum

Mr. Gerard, Facilities Protection Systems

Mr. Everts, Desal Response Group

Mr. Carmichael, Coalition for Clean Air

Mr. Magavern, Sierra Club California

Mr. Haller, Sierra Club California

#### FORMAL BOARD ACTION:

The Board adopted Resolution 07-25 by a vote of 6-3, exclusive of the cool automotive paints early action (Staff report strategy 2-15) and the off-road diesel regulation (Staff report strategy 3-4), and with the change of directing the staff to report to the Board within six months with a further evaluation of the recommendations made by the EJAC, by California Air Pollution Control Officer's

Association, and by the South Coast Air Quality Management District.

The Board voted separately on including the cool automotive paints early action in Group 2, which passed 7-1 with Board member Ms. Berg recused. The Board voted separately on including the off-road diesel regulation early action in Group 3, which passed 7-1 with Board member Ms. Kennard recused.

RESPONSIBLE DIVISION: Research Division

STAFF REPORT: Yes

## 07-7-5: Public Hearing to Consider Amendments to Motor Vehicle Emission Control and Smog Index Labels Regulations

### SUMMARY OF AGENDA ITEM:

Since the 1998 model year, ARB has required a Smog Index Label on new light-duty vehicles to provide vehicle emissions information to consumers. The Smog Index Label identifies each vehicle's relative smog forming potential based on emissions of exhaust non-methane organic gas, oxides of nitrogen, and evaporative hydrocarbons.

In 2005, the Legislature enacted Assembly Bill 1229, which requires ARB to develop a greenhouse gas index and label, and to review the existing Smog Index Label.

Staff proposed amendments to the existing Smog Index Label regulation to add a Global Warming Index and to establish new requirements which specify the size (six inches wide by four inches tall) and appearance to be used by all affected vehicle manufacturers.

For both the Smog Index and Global Warming Index, staff proposed a simple scale from 1-10, where 1 represents the dirtiest vehicle available and 10 the cleanest, based on vehicle emission certification standards and greenhouse gas emission standards respectively.

In addition, the Board directed staff to continue to work with the United States Environmental Protection Agency to try to harmonize Global Warming and Smog scoring, and to consider if a smaller

label could be as affective if placed on the Vehicle's Monroney label.

#### ORAL TESTIMONY:

Steven P. Douglas, Alliance of Automobile Manufacturers Kristin Kenausis, United States Environmental Protection Agency David Raney, American Honda Motor Company, Inc. John Cabaniss, Association of International Automobile Manufacturers David Patterson, Mitsubishi Motors North America, Inc. Patricia Monzlan, Union of Concerned Scientists

## FORMAL BOARD ACTION:

The Board unanimously adopted Resolution 07-26, which approved the staff's proposal and proposed minor modifications along with direction to staff to implement a modification proposed by American Honda Motor Company, Inc. The modification proposed by Honda allows as an option the use of a four and half inches by two and half inches or larger display as part of the Monroney label as long as the display is outlined by the contrasting green color specified with a font size large enough to make the information presented sufficiently noticeable and legible. All modifications will be made available to the public for review and comment for 15 days in a Notice of Public Availability of Modified Text. The Executive Officer will consider any comments received during this period prior to finalizing the regulation.

RESPONSIBLE DIVISION: Mobile Source Control Division

STAFF REPORT: Yes

# 07-7-6: Adoption of Regulations for the Certification and Testing of Gasoline Vapor Recovery Systems Using Aboveground Storage Tanks

#### SUMMARY OF AGENDA ITEM:

Staff presented the proposed Aboveground Storage Tank (AST) Enhanced Vapor Recovery (EVR) regulation and requested adoption and amendment of procedures for the certification and testing of gasoline vapor recovery systems using ASTs. The Board approved the gasoline vapor recovery certification procedure and three new test procedures. The regulations will establish vapor recovery performance standards and specifications that provide

more effective controls to reduce hydrocarbon emissions and save gasoline from ASTs. Several modifications will be made to clarify the regulations. These modifications will be subject to a 15-day public comment period.

State law authorizes the Board to adopt performance standards and procedures for certifying systems to control gasoline vapor emissions from gasoline marketing operations such as gasoline dispensing facilities (GDF). To ensure statewide uniformity, Districts require ARB-certified vapor recovery systems in their rules. In March of 2000, the Board approved the EVR certification regulation for vapor recovery equipment used with underground storage tanks (UST). EVR regulations established new standards for vapor recovery systems to further reduce emissions during storage and transfer of gasoline at GDFs with USTs. Vapor recovery equipment used with ASTs was not included in the adopted rulemaking.

The adoption of the regulation establishes new and amended vapor recovery certification and testing procedures to reduce emissions from GDFs using ASTs and save gasoline. The regulation defines new performance standards and specifications that will reduce emissions from AST standing losses, the daily evaporation of gasoline from these tanks. The regulation also modifies performance standards and specifications that controls transfer emissions to and from the AST, and makes the AST and UST vapor recovery requirements consistent. District rules will need to be amended include standing loss control vapor recovery systems.

Upon full implementation of the adopted regulation on January 1, 2013 (four years after the regulatory effective date) hydrocarbon emissions will be reduced by approximately two tons per day. This is equivalent to approximately 600 gallons of gasoline saved per day from ASTs in California. Including these cost savings, the cost effectiveness of the adopted regulation is approximately \$1.77 per pound of reactive organic gas emissions.

#### **ORAL TESTIMONY:**

Roger Isom, California Cotton Ginners Association Jay McKeeman, California Independent Oil Marketers Association

#### FORMAL BOARD ACTION:

The Board unanimously adopted Resolution 07-27, which approved the proposed adoption and amendments to the AST vapor recovery certification and test procedures, subject to a 15-day comment period.

RESPONSIBLE DIVISION: Monitoring Laboratory Division

STAFF REPORT: Yes

# 07-7-7: Public Meeting to Consider Approval of the Proposed State Strategy for California's State Implementation Plan for the Federal 8-hour Ozone and PM2.5 Standards

#### SUMMARY OF AGENDA ITEM

Federal clean air laws require areas with unhealthy levels of ozone, carbon monoxide, nitrogen dioxide, sulfur dioxide and particulate matter to develop plans, known as State Implementation Plans (SIP), specifying how they will attain national ambient air quality standards. SIPs for the 8-hour ozone standard and the fine particulate (PM2.5) standard are due to the U.S. Environmental Protection Agency (U.S. EPA) in June 2007 and April 2008, respectively. ARB and the local air districts are responsible for developing SIPs to attain these standards. The proposed State Strategy addresses statewide emission reduction sources that are the State's responsibility to control. Under State law, ARB has the responsibility to develop SIP strategies for mobile sources, fuels, and consumer products, and to coordinate SIP strategies with the Bureau of Automotive Repair (BAR) and the Department of Pesticide Regulation (DPR).

ARB staff developed a comprehensive State Strategy designed to attain federal air quality standards through a combination of technologically feasible, cost-effective, and far-reaching measures. The proposed State Strategy consists of three components: a commitment to achieve specific emission reductions by specific dates, a commitment to proposed defined new SIP measures for Board adoption, and a long-term strategy commitment. Defined new SIP measures in the State Strategy affect passenger vehicles, heavy-duty trucks, goods movement sources, off-road equipment, fuels and fueling operations, and consumer products. The proposed State Strategy also includes commitments by DPR to reduce pesticide emissions and a commitment by BAR to implement further improvements to the smog check program. The State Strategy also includes a proposed modification to DPR's existing SIP commitment to achieve pesticide emission reductions in the Ventura County nonattainment area.

ARB adoption of the State Strategy as a SIP revision would, after subsequent approval by U.S. EPA, create federally enforceable requirements for ARB, BAR, and DPR to fulfill the commitments set forth in the State Strategy.

#### ORAL TESTIMONY

John Garamendi, Lieutenant Governor

Miguel Pulido, Board Member, SCAQMD

Gil Cedillo, State Senator

Kiran Hashmi, representing SCAQMD Board Member Jon Perry

Dr. William Burke, Chairman, SCAQMD

Supervisor Gary Ovitt, Board Member, SCAG

Mark Pisano, Executive Director, SCAG

Dennis Yates, Board Member, SCAQMD

Joe Aguilar, Councilmember, City of Commerce

Barbara Messina, Councilmember, City of Alhambra

Michael Cacciotti, Mayor, City of South Pasadena

Tonia Reyes-Uranga, Board Member, SCAQMD

Mary Justice

Phong Ly

Jane Carney, Board Member, SCAQMD

Warren Furutani, President, Board of Trustees, L.A. Community College District

Sid Tyler, Councilmember, City of Pasadena

Sam Hall, representing Senator Alan Lowenthal

Jenifer Zivkovic, representing Assembly Member Better Karnette

Bobby MacDonald, Black Chamber of Orange County

Roye Love, Environmental Commission, City of Carson

Harry Baldwin, Board Member, SCAG

Louie Lujan, Councilmember, City of La Puente

Robert Pullen-Miles

David Ford, representing Assembly Member Ted Lieu

Romel Pascual, Representing Los Angeles Mayor Antonio

Villaraigosa

Peter Yao, Mayor, City of Claremont

Elaine Chang, Deputy Executive Officer, SCAQMD

Henry Hogo, Asst. Deputy Executive Officer, SCAQMD

Matt Miyasato, Technology Demonstration Manager, SCAQMD

Jim Stewart, Sierra Club

Paul Wuebben, SCAQMD

Rick McVaigh, San Joaquin Valley APCD

Frank Caponi, County Sanitation Districts of Los Angeles County

Allan Lind, California Council for Environment and Economic Balance

Mike Eaves. California Natural Gas Vehicle Coalition

Eric Walts, Staff Counsel, Department of Pesticide Regulation

Rex Laird, Farm Bureau of Ventura County

Nury Martinez, Mayor Pro-Tem, City of San Fernando

Rick Tomlinson, Strawberry Commission

Rebecca Overmyer-Velazquez, North Whittier Neighborhood Watch

D. Douglas Fratz, Consumer Specialty Products Association

Joseph Yost, Consumer Specialty Products Association

Philip Huang, Communities for a Better Environment

Barbara Baird, SCAQMD

Tim Carmichael, Coalition for Clean Air

Todd Campbell, Clean Energy

Robina Suwol, California Safe Schools

Larry Beeson, Loma Linda University

Travis Lange, City of Santa Clarita

Francine Litson, Asthma and Allergy Foundation, California Chapter

Martha Cerda, Worksome California Career Partners

Romie J. Lilly II, Reverent, Central Baptist, Inglewood

Pamela Bates, Concerned Citizens

Terry Roberts, American Lung Association

Rev. Leon, Latino Issues Forum

Jenny Saklar, Fresno Metro Ministry

Ty Schuiling, San Bernardino Associated Governments

Patricia Etem, Breathe California of Los Angeles County

Linda Nicholes, Plug in America

Liza Bolanos, Central Valley Air Quality Coalition

Colleen Callagan, American Lung Association

Edwin Dietrich, Center on Race, Poverty, and the Environment

Luis Cabrales, Coalition for Clean Air

Mati Waiya, Wishtoyo Foundation, Ventura Coastkeeper

Richi Chandiok, CRPE

Michael Miltenberg

Henna Pithia

Grace Jun

Angela Tensvold

Adrian Martinez, Natural Resources Defense Council

Lori Huddleston, Los Angeles County Metropolitan Transportation Authority

Bill LaMarr, California Small Business Alliance

Bill Magavern, Sierra Club

Jane Affonso, South Coast Interfaith Council

William D. Smart Jr., Reverend, L.A. Alliance for a New Economy

Faramarz Nabavi

Donna Barnett, The Barnett Company

George S.

Nidia Bautista, Coalition for Clean Air

Matt Keener, American Lung Association

Gisele Fong, Communities for Clean Ports Barry Wallerstein, Executive Officer, SCAQMD

#### FORMAL BOARD ACTION

At the June 22, 2007 hearing, the Board expressed its preference not to act on the proposed State Strategy until it could be jointly considered with the South Coast SIP, which was scheduled to be considered at the Board's September 27, 2007 hearing. However, the Board was concerned about the potential impacts on transportation planning activities in the San Joaquin Valley if there were a delay, and directed ARB staff to determine whether it would need to consider the State Strategy at its July 26, 2007 hearing in order to avoid these problems. The Board voted unanimously to continue the matter to allow staff to conduct its investigation.

Staff subsequently determined that delaying consideration until September 27, 2007 would not adversely impact transportation planning activities in the San Joaquin Valley. Therefore, consideration of the proposed State Strategy was continued until September 27, 2007.

RESPONSIBLE DIVISION: Planning and Technical Support Division

STAFF REPORT: Yes